



HOUSE OF REPRESENTATIVES

H. No. 7363

BY REPRESENTATIVES TANJUATCO, ROMERO, DY (F.), VILLAFUERTE (L.R.), VILLAFUERTE (M.L.), HORIBATA, ENCISO, LACSON, YAP (ERIC), YAP (EDVIC), TULFO (J.), TULFO (R.W.), SORIANO, UNABIA, PANALIGAN, OLIVAREZ, TUTOR, BORDADO, MASTURA, MARIÑO, RIVERA, YAP (C.T.), LIMKAICHONG, ESPARES, ATAYDE, SUAN, CHAN, NISAY, ALBA, GARCIA (D.), DIMAPORO (S.A.), LAGON (D.), CRUZ (A.), GALEOS, LEE, PADIERNOS, CO (E.), ACIDRE, BARONDA, BOLILIA, PALMA, PRIMICIAS-AGABAS, PUMAREN, SUAREZ, HERRERA, QUIMBO, ABANTE, ALONTE, ALVAREZ (M.), ALVAREZ (J.), ARENAS, BAUTISTA-LIM, BERNOS, BONGALON, CABREDO, CAMPOS, CARI, CELESTE, CO (A.N.), CUA, CUARESMA, DE VENECIA, DEL MAR, FUENTEBELLA, GO (E.C.), GONZAGA, HARESCO, LARA, NAVA, SALIMBANGON, TIANGCO, UMALI, VARGAS-ALFONSO, VILLARAZA-SUAREZ, VIOLAGO, ZAMORA (M.C.), ZUBIRI, ABALOS, ADIONG, ADVINCULA, AMANTE, ANG, ASISTIO, AUMENTADO, BASCUG, BOSITA, CHATTO, CO-PILAR, COJUANGCO (J.), CRUZ (R.), DAGOOC, EUDELA, FORTES, FRESNEDI, GARCIA (M.A.), GARDIOLA, GO (M.), GUTIERREZ, HERNANDEZ, KHONGHUN, LAGON (S.), LAZATIN, MACEDA, MAGSINO, MANQUIZ, MATIBAG, MERCADO, NOGRALES (M.I.), OUANO-DIZON, PADUANO, PANCHE, PLAZA, PLEYTO, REVILLA (R.J.), RODRIGUEZ (E.), SALI, TALLADO, VARGAS, VERGARA, VERZOSA, YAP (C.), AGARAO, BENITEZ, BUHAIN, CORVERA, DALOG, DUTERTE, ECLEO, FLORES, GOMEZ, GUINTU, KHO (R.), MARIANO-HERNANDEZ, MERCADO-REVILLA, ORDANES, ORTEGA, REVILLA (B.), ROMULO, SALCEDA, SAULOG, SILVERIO, TOLENTINO, VELOSO-TUAZON, YAMSUAN, FARINAS, DALIPE, MARCOS, LACSON-NOEL, DELOS SANTOS, OAMINAL, SANTOS, SUANSING (M.A.), TEODORO, ZAMORA (Y.M.), DOMINGO, ARBISON, ROQUE, ZAMORA (A.M.), ESCUDERO, TAN (K.M.), ACHARON, LIBANAN, DAZA, MADRONA, RODRIGUEZ (R.) AND DIMAPORO (M.K.), PER COMMITTEE REPORT NO. 358

AN ACT
PROMOTING ENTREPRENEURSHIP BY ESTABLISHING A SUSTAINABLE
FINANCING PROGRAM FOR MICRO AND SMALL ENTERPRISES THROUGH THE
PONDO SA PAGBABAGO AT PAG-ASENSO PROGRAM, AND APPROPRIATING
FUNDS THEREFOR

*Be it enacted by the Senate and House of Representatives of the Philippines in
Congress assembled:*

1 SECTION 1. *Title.* – This Act shall be known as the “Pondo sa Pagbabago at Pag-
2 asenso Act” or the “P3 Act”.

3 SEC. 2. *Declaration of Policy.* – It is the declared policy of the State to foster
4 national development, promote inclusive growth, and reduce poverty by promoting the
5 growth of micro and small enterprises (MSEs) that facilitate local job creation, production
6 and trade in the country. Towards this end, the State shall develop policies, plans and
7 programs, and initiate means to encourage entrepreneurial activities, and to ease the
8 constraints and challenges to MSEs, particularly on access to financing.

9 SEC. 3. *Objectives.* – The objectives of this Act are:

10 a. To provide an affordable, accessible, and simple financing program for the
11 country’s MSEs, especially those in the poorest populations and underserved areas;

12 b. To provide a better alternative to informal lenders or the so-called “5-6”
13 money lending system availed of by micro enterprises;

14 c. To bring down the interest rate at which financial services is made available
15 to MSEs;

16 d. To boost the development of entrepreneurship and the micro, small and
17 medium enterprise (MSME) sector, particularly the MSEs; and

18 e. To support the recovery of MSEs from the effects of the covid-19 pandemic
19 lockdown and ensure their viability.

20 SEC. 4. *Creation of the Pondo sa Pagbabago at Pag-asenso (P3) Fund.* – There is
21 hereby created the Pondo sa Pagbabago at Pag-asenso Fund, hereinafter referred to as the
22

1 “P3 Fund”, which shall be lent out to qualified MSEs under such terms and conditions that
2 will meet the purposes of this Act.

3 The beneficiaries of the P3 Fund shall be the micro and small enterprises, as
4 defined under Republic Act No. 6977, as amended, otherwise known as the “Magna Carta
5 for Micro, Small and Medium Enterprises (MSMEs)”.

6 The fund shall be accessible through the Small Business Corporation (SB Corp.) and
7 through accredited partner financial institutions (PFIs) such as rural banks, thrift banks,
8 development banks, cooperative banks, cooperatives, non-stock savings and loan
9 associations, microfinance non-government organizations, or lending companies.

10 For efficient implementation and operation, cooperatives except cooperative banks
11 and insurance cooperatives shall be under the sole supervision and examination of the
12 Cooperative Development Authority (CDA); all other financial entities, corporations and
13 financial intermediaries, such as non-government organizations, financing companies, non-
14 stock savings and loan associations, microfinance non-government organizations, and
15 lending investors shall be under the Securities and Exchange Commission (SEC); banks
16 shall be under the *Bangko Sentral ng Pilipinas* (BSP); and insurance companies shall be
17 under the Insurance Commission (IC).

18 Cooperative banks shall be under the supervision and examination of the CDA and
19 BSP; while insurance cooperatives shall be under the supervision and examination of the
20 CDA and Insurance Commission (IC).

21 SEC. 5. *Lead Implementing Agency.* – The SB Corp., the financing arm of the
22 Department of Trade and Industry (DTI), shall be the lead implementing agency for the P3
23 Fund. The SB Corp. shall handle the fund delivery to MSEs through the following modes:

- 24 a. Direct lending for forty percent (40%) of the P3 Fund; and
- 25 b. Lending through accredited PFIs for sixty percent (60%) of the P3 Fund.

26 The SB Corp. shall prioritize lending to underserved and unserved areas and MSE
27 segments of the country, subject to the review and approval of the Micro, Small and
28 Medium Enterprise Development (MSMED) Council.

29 With the goal to achieve greater outreach to all provinces and barangays of the
30 country, financial technology-enabled systems and processes can be utilized in the
31 implementation of the P3 program.

32 An amount sourced from the accumulated P3 Fund of not more than five percent
33 (5%) of the total loans disbursed for the period can be used by the SB Corp. to support its
34 annual administrative and operating expenses for the P3 Fund, inclusive of the cost of

1 regular plantilla personnel, up to the extent of their involvement in developing and
2 managing the P3 loan portfolios.

3 SEC. 6. *Features of the P3 Fund.* – The P3 Fund shall have the following features:

4 a. The loanable amount for individual loans shall be set and regularly
5 reviewed by the MSMED Council;

6 b. The effective interest rate to be imposed on the loan availed of by the P3
7 Fund beneficiaries shall not exceed one percent (1%) per month for direct lending, and shall
8 not exceed two and a half percent (2.5%) per month for lending through accredited PFIs;

9 c. The interest earnings shall accrue to the P3 Fund;

10 d. There shall be no collateral requirement from the P3 Fund loan
11 beneficiaries; and

12 e. The lenders shall have a collection mechanism, whereby payments are made
13 on a daily, weekly, or monthly basis, or depending on the livelihood project income cycle. It
14 shall be the duty of the lender to collect the loan principal and the interest payments from
15 the borrower.

16 SEC. 7. *Policy Oversight Function.* – The MSMED Council shall monitor the
17 utilization and disbursements of the P3 Fund. It shall submit to the President of the
18 Philippines and to Congress, through the Congressional Oversight Committee on Micro,
19 Small and Medium Enterprise Development (COC-MSMED), a quarterly report on the
20 status of the P3 Fund.

21 SEC. 8. *Appropriations.* – The initial amount for the implementation of this Act
22 shall be charged against the current year's appropriations of the SB Corp. Thereafter, such
23 amount necessary shall be included in the annual General Appropriations Act.

24 SEC. 9. *Implementing Rules and Regulations.* – Within sixty (60) days from the
25 approval of this Act, the DTI, in consultation with the stakeholders concerned, shall
26 formulate and promulgate the necessary rules and regulations to implement the provisions
27 of this Act.

28 SEC. 10. *Separability Clause.* – If any part or section of this Act is declared
29 unconstitutional, such declaration shall not affect in any manner other parts or sections
30 hereof.

31 SEC. 11. *Repealing Clause.* – Section 22 of Republic Act No. 8367, otherwise known
32 as the “Revised Non-Stock Savings and Loan Association Act of 1997” is hereby repealed.
33 All laws, decrees, proclamations, issuances, or ordinances that are contrary to or
34 inconsistent with the provisions of this Act are hereby amended, repealed or modified
35 accordingly.

1 SEC. 12. *Effectivity.* – This Act shall take effect fifteen (15) days after its
2 publication in the *Official Gazette* or in a newspaper of general circulation.

Approved,